

Message Text

CONFIDENTIAL

PAGE 01 STATE 037825
ORIGIN NEA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 DEAE-00 CIAE-00 INR-07
JUSE-00 NSAE-00 SNM-02 TRSE-00 USIA-06 NSC-05 OES-06
OMB-01 AID-05 DODE-00 AGRE-00 L-03 /071 R

DRAFTED BY NEA/PAB:MAUSTRIAN:DE
APPROVED BY NEA:ADUBS
DEA:AMCLAIN (PHONE)
AID/SER/INC:MAJMCBEE(PHONE)
S/NM:MLCHESHES
NEA/RA:SHOLLY

-----190749 102259 /21

R 182039Z FEB 77
FM SECSTATE WASHDC
TO AMEMBASSY KABUL
INFO AMEMBASSY ANKARA
USMISSION GENEVA

C O N F I D E N T I A L STATE 037825

E.O. 11652:GDS

TAGS: SNAR, AF

SUBJECT: AFGHAN NARCOTICS CONTROL PROGRAM

REF: 1976 KABUL 8764, STATE 2614, KABUL 342, STATE 17324,
-- KABUL 1000, KABUL 1025, AND STATE 33682

1. KABUL 1000 LISTS GOA ACTIONS TO DATE, AND ISSUES YET
TO BE RESOLVED, IN EFFORTS TO IMPLEMENT EMBASSY KABUL'S
PROPOSED PHASED PROGRAM TO CONTROL OPIUM PRODUCTION IN
AFGHANISTAN. DEPARTMENT IS GRATIFIED THAT GOA IS MOVING
AHEAD IN MOST AREAS IN WHICH AFGHANS HAD AGREED TO ACHIEVE
MEASURABLE PROGRESS DURING THE FIRST PHASE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 037825

2. SIGNIFICANT PROGRESS ON POPPY ERADICATION IS AT THE
HEART OF A COOPERATIVE USG-GOA NARCOTICS CONTROL EFFORT.
BEFORE SUCH AN EFFORT CAN BE INITIATED, HOWEVER, A COMMON
UNDERSTANDING ON THE LONG-TERM OBJECTIVES OF THE PROGRAM
IS ESSENTIAL. BILATERAL ASSISTANCE CANNOT BE PROVIDED, NOR
CONTINUED MULTI-LATERAL AID THROUGH UNFDAC JUSTIFIED, WITH-
OUT A PROGRAM PLAN WHICH HAS FORMAL INTER-AGENCY AGREEMENT

AND SPECIFIC CONGRESSIONAL APPROVAL.

3. TO OBTAIN THIS APPROVAL WE WILL NEED, FOR THE SHORT-TERM, A SPECIFIC UNDERSTANDING WITH THE GOA ON WHAT THE AFGHANS WILL DO THIS CROP YEAR TO DESTROY ILLICIT PRODUCTION. SUCH AN AGREEMENT WILL GIVE US AN ACCURATE MEASURE OF THE GOA'S SINCERITY AND ABILITY TO MOVE ON THIS PROBLEM AND AVOID MUTUAL RECRIMINATIONS LATER, IF EXPECTATIONS DO NOT MATCH PERFORMANCE. IT WILL ALSO PERMIT US TO MAKE AN INFORMED DECISION AS TO THE FEASIBILITY AND TIMING OF FUTURE AID, I.E., SECOND AND THIRD PHASES.

4. SECOND, A PROGRAM PLAN, THE NCAP, MUST BE PREPARED IN SOME SPECIFICITY AND NEGOTIATED WITH THE GOA. COVERING AT LEAST THE NEXT EIGHTEEN MONTHS, IT WILL DESCRIBE THE GOA'S NARCOTICS STRATEGY AND PROGRAM IN ITS ENTIRETY (ENFORCEMENT, CROP AND OPIUM CONTROL, TREATMENT, EDUCATION, ETC.); DEFINE THE EXTERNAL ASSISTANCE REQUIREMENTS AS THEY CAN NOW BE IDENTIFIED, AND SPELL OUT WHAT EACH USG AGENCY AND UNFDAC WILL DO IN SUPPORT OF THAT PLAN. OBVIOUSLY, THIS PORTION OF THE PROGRAM PLAN WILL NOT BE AS FIRM AS THE FIRST BUT IT MUST BE SUFFICIENTLY WELL DEVELOPED TO CONVINC- THE CONCERNED US AGENCIES AND THE US CONGRESS THAT WE KNOW WHERE WE ARE GOING, WHY, AND HOW WE INTEND TO GET THERE.

5. THE DEPARTMENT LOOKS FORWARD TO REVIEWING, WITH OTHER CONCERNED WASHINGTON AGENCIES, THE REVISED PLAN WHICH EMBASSY KABUL HAS DRAWN UP (BUT WHICH HAS NOT YET BEEN CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 037825

RECEIVED IN WASHINGTON). FROM KABUL 1000, IT IS UNCLEAR WHETHER THIS PLAN HAS BEEN DISCUSSED WITH THE GOA. BEFORE RECEIVING FORMAL WASHINGTON APPROVAL, IT WILL BE NECESSARY TO OBTAIN GOA CONCURRENCE.

6. IN ORDER TO EXPEDITE FINAL PROGRAM APPROVAL, EMBASSY MAY WISH TO RECONSIDER THE EFFICACY OF A VISIT TO KABUL BY AN INTER-AGENCY TEAM OF NARCOTICS SPECIALISTS FROM WASHINGTON. THIS TEAM WOULD BE ABLE TO RESOLVE, ON THE SPOT, ANY OUTSTANDING ISSUES WHICH ARE IDENTIFIED IN YOUR PROPOSED NCAP. THE TEAM WOULD BE ACTION ORIENTED AND ITS PARTICIPATION IN THE PROGRAM PREPARATION WOULD ENABLE US TO MOVE AHEAD EXPEDITIOUSLY.

PAST EXPERIENCE WITH OTHER PROGRAMS HAS DEMONSTRATED THAT THE INCLUSION OF WASHINGTON REPRESENTATIVES IN THE PREPARATION PROCESS IS INVARIABLY HELPFUL IN OBTAINING TIMELY APPROVAL OF PROPOSED NCAP'S.

7. UNTIL THE NCAP IS FORMALLY APPROVED, THE DEPARTMENT AND

OTHER WASHINGTON AGENCIES CANNOT ENDORSE BILATERAL DISCUSSIONS WITH THE AFGHANS ON POSSIBLE USG MATERIAL AND EQUIPMENT INPUTS FOR A POSSIBLE PHASE II ENFORCEMENT

PROGRAM. EMBASSY, THEREFORE, SHOULD NOT RAISE THIS ISSUE WITH MAROOFI PENDING RESOLUTION OF AREAS IN WHICH THIS YEAR'S ERADICATION EFFORT WILL BE CONCENTRATED AND A JUDGMENT OF ACTUAL IMPLEMENTATION.

8. EMBASSY WILL NOTE (STATE 33682) THAT THREE MONTH DEA TDY HAS BEEN APPROVED. WE ARE INFORMED THAT THE AGENT IS NOW LIKELY TO COME FROM U.S. RATHER THAN ANKARA.

9. WE ARE ESTABLISHING A PROJECT ANALYST/DESIGNS POSITION IN THE US MISSION GENEVA TO WORK WITH UNFDAC AND THE GOVERNMENTS OF IRAN, AFGHANISTAN AND PAKISTAN IN THE DEVELOPMENT OF CROP SUBSTITUTION PROJECTS WHICH CAN BE CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 037825

FUNDED BY IRAN THROUGH UNFDAC. IT IS PLANNED THAT THIS PERSON WILL CONCENTRATE HIS EFFORTS DURING THE NEXT 12 MONTHS ON AFGHANISTAN.

10. WE REMAIN PREPARED TO RECRUIT AND FIELD ADDITIONAL SHORT-TERM CONSULTANTS IN WHATEVER FIELDS EMBASSY KABUL IDENTIFIES AS NECESSARY. WE NEED TO KNOW, HOWEVER, YOUR SPECIFIC REQUIREMENTS.
HARTMAN

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DRUG CONTROL, OPIUM
Control Number: n/a
Copy: SINGLE
Sent Date: 18-Feb-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE037825
Document Source: CORE
Document Unique ID: 00
Drafter: MAUSTRIAN:DE
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770059-1035
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770226/aaaaawxi.tel
Line Count: 148
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: b28d7cc4-c288-dd11-92da-001cc4696bcc
Office: ORIGIN NEA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 2614, 77 KABUL 342, 77 STATE 17324
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 15-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3278277
Secure: OPEN
Status: NATIVE
Subject: AFGHAN NARCOTICS CONTROL PROGRAM
TAGS: SNAR, AF
To: KABUL
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/b28d7cc4-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009